Warrington & Halton
Joint Strategic Assessment
April 2012

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Introduction

This is the third Strategic Assessment to be produced as a joint collaboration between the Community Safety Partnerships (CSPs) of Warrington and Halton and Cheshire Constabulary’s Northern Basic Command Unit (NBCU). The collaboration has enabled a more informed assessment to be made using data from a wide range of partners.

Compared to previous years the 2011 Joint Strategic Assessment is a slim-lined version, this is due to the vast amount of changes and re-structuring that is currently occurring within Cheshire Constabulary and the local councils due to financial constraints.

The report includes data at Ward level (which reflect Cheshire Constabulary’s Neighbourhood Policing Units NPU) as these are most commonly used as standard geographical areas by partners. Tables and charts have been designed to clearly differentiate figures and issues for Warrington and Halton. For easy reading by partners, every time Warrington or Halton is mentioned the word appears in bold and in the Council’s corporate colour (as illustrated). An Executive Summary and Area Profile precede an analysis of the current Basic Command Unit Control Strategy areas (appearing below in bold).

**Anti-social Behaviour**

**Violent Crime**

**Serious Acquisitive Crime** (including BIAD, Robbery and Vehicle Crime)

**Targeting Priority & Prolific Offenders and Local Targets**

**Protecting People From Harm:**

Aim and Purpose

The document’s findings and recommendations will enable the Northern BCU and Force Area Strategic Tasking and Co-ordination Groups (ST&CGs) to review and amend existing Control Strategies if required, and amend resource allocation accordingly; this in turn will influence the strategic direction of the BCU for the next 12 months.

Similarly for the CSPs, the document will assess priorities and performance. It will ensure that partnership priorities remain focussed on the issues that really are priority for the people of Warrington and Halton. The Strategic Assessment will provide better auditing and accountability, providing clarity of resource management and application in key areas and against key targets.
Crime and Disorder Strategic Assessment Team

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Numerous other people have assisted by providing partnership data and information. There are too many to list within this document, however their contribution is valued and acknowledged.

Data Sources

Data has been obtained from numerous sources including:

- Cheshire Constabulary
- Halton Council
- Warrington Council
- Domestic Violence Co-ordinators
- Housing Associations
- Drug & Alcohol Action Teams
- Cheshire Fire & Rescue Service
- Youth Offending Teams
- Road Safety
- NHS Primary Care Trust
- Probation Service
- Public Protection Services

Data Quality

Data quality issues are raised within the sections of this Strategic Assessment that have been affected or where accurate data could not be obtained. For a full list of the data quality issues identified in the production of this assessment please contact Cheshire Constabulary's Northern Intelligence Unit or your CDRP.
Executive Summary

Key Findings

Cheshire Constabulary’s Northern BCU polices the areas of Halton and Warrington. It is unique in that it is the only BCU to cover two unitary authorities. It serves an area with a resident population of approximately 315,000 people. The BCU is bordered to the south by other Cheshire BCUs, to the West by Merseyside Police and to the East by Greater Manchester Police.

There has been a continued amount of change in reducing crime and disorder this year with more emphasis being placed on preventing crime and disorder. The Home Office Reducing Re-offending Programme has continued to support the Prolific and Priority Offender scheme and continued to its success.

The focus on reducing re-offending will continue into the next Partnership Plan 2011-14 with the emphasis being on developing a more collaborative approach and increasing the number of partners who can impact on reducing crime in our neighbourhoods.

As with many local authority areas, Halton has pockets of intense deprivation according to the Index of Multiple Deprivation (IMD) 2007. Halton is in the top 10% of most deprived areas.

Information Requirements & Recommendations

Information requirements and recommendations are stated at the end of each section within this report.

Creamfields Music Festival

Creamfields is a music festival, now in its 13th year and took place from Friday 26th August 12:00 when the campsite opened, until Monday 29th August 2011 at 14:00 when the campsite closed. The main event was on Saturday and Sunday only. It was held in the same location as the previous 5 years, the Hatton / Daresbury area in Northern BCU. This year’s event was licensed for a gathering of 50,000 people and included on site camping for 45,000 people and 5,000 day tickets. There was also car parking for 17,000 vehicles. The event was staged by the Cream Dance Organisation, was organised by Loudsound and security was provided by Showsec. In order to plan and manage the policing service for the event a planning team was put together under the name of Operation Brine and they were based at Cheshire Constabulary headquarters.

Overall crime figures for Creamfields 2011 have increased significantly compared to last year’s event with a 58% (137) increase in recorded crimes. The overall detection rate for recorded crimes at this year’s event is 78% which is a continuing improvement against the detection rate last year (57%) and Creamfields 2009 (22.5%).

There were a total of 36 arrests over the weekend resulting in 11 cautions, three were charged and bailed to court, with one then being rearrested for failing to appear, one received a final warning, one received a reprimand, one received a penalty notice for disorder and four were closed with no further action. The remaining 15 offenders were bailed to attend a date after the festival weekend. A total of 261 people received a caution on site, all were for drug offences.

During the 2011 there were approximately 372 crimes associated with the festival, 76% (284 offences) involving the possession of drugs, 23 theft offences (from person and vehicle), 4 personal robbery offences, 11 violent offences and 1 offence of criminal damage.
The statistics stated below are the most up to date available at the time of publication.

Halton

Halton Council serves a population of 118,700\(^1\) (2009 population estimate) and 60,000 households. The population has decreased slightly since the previous estimate. In Halton 65.4% of the population are 16 - 64 year olds, compared to 65% nationally. White British is the main ethnicity in Halton.

For further information regarding Halton Ward Profiles - Detailed profiles of each Ward within Halton has been produced by Halton Council, these can be accessed via the below link.

www.halton.gov.uk/research.

Warrington

The Warrington Borough Council area has 86,728 households and a population of 197,800\(^2\), the population of Warrington has been steadily increasing over the last two decades and the increase is forecasted to continue. The rise in population is primarily seen in the Older People age group, with a reduction in the 0-44 age groups. In Warrington, 25% of the population is between 5 – 24 years of age. White British is the main ethnicity in Warrington (96%). Only small numbers of minority ethnic groups are resident in the area.

For further information regarding Warrington Ward Profiles - Detailed profiles of each Ward within Warrington has been produced by Warrington Council, these can be accessed via the below link.

http://www.Warrington.gov.uk

Resources

With Cheshire Constabulary and partner agencies facing financial constraints co-location and better partnership working should be promoted to enable a joint approach thus reducing demand for all agencies. These financial constraints are not just having an impact on the Police but also local authorities which is having a significant impact on the partnership resources available to tackle crime and disorder.

Transforming Policing was introduced in Warrington 1st April 2011 focussing on control and demand, and problem solving based policing which although is happening sporadically across Warrington is not uniformed in its approach. The implementation of Transforming Policing is still ongoing.

The Integrated Offender Management (IOM) scheme has enhanced the problem solving approach by utilising better pathways and referrals for the cohort identified as the main problem causes for a neighbourhood.

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\(^1\) Earnings and residential figures NOMIS https://www.nomisweb.co.uk/Default.asp

\(^2\) All Warrington figures, nomis official labour market statistics (www.nomisweb.co.uk.uk) or Population Fact Sheet 2008, Warrington Borough Council

**Current Picture**

- Across the Northern BCU the overall crime rate has continued to fall.
- There have been a total of 21,408 crimes reported across Halton & Warrington during 2011, this is an overall reduction of 2,020 incidents (-9%).
- Temporal analysis shows offences start to increase from 16:00 to 00:00 when they are at their highest peak.
- Identified peak days are Saturday, followed by Friday & Sunday.
- Peak months have been identified as August, followed by October.
- The top 5 beats across all of the Northern BCU are Warrington Town Centre beat, Warrington West Beat, Appleton in Halton, Fairfield & Howley, Warrington and Halton Lea, Halton.
- The Home Office Code with the highest number of offences is Other theft with 2302 incidents (11%), followed by Shoplifting with 2010 (9%).
- Peak Home Office Codes for Serious Acquisitive Crime are Theft from a Vehicle with 1778 offences (8%) followed by Burglary in a Dwelling 981 offences (5%).
- Assault without injury has seen a slight rise, overall violent crime continues to see a reduction – see violent crime section.

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<th>Seasonality Table – All Crime</th>
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- All crime in Halton sees a significant increase during August.
- In Warrington March is identified as a medium risk month, when higher than average figures can be expected.

**All Crime Detection Rates**

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<td>Total Crime</td>
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<td>Total Crime</td>
<td>31.5%</td>
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<td>27.2%</td>
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Priority: Anti Social Behaviour & Criminal Damage

Current Picture

Anti-Social Behaviour

- Seasonality over 3 years indicates **Warrington** will see a high increase during June, July & August.
- Increases in both **Warrington** and **Halton** are attributable to the school summer holidays and warmer conditions.
- There are no significant seasonality increases identified for **Halton**.

| Source: ATLAS; downloaded 18/01/2012 |

### Seasonality Table – ASB/Disorder

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- There have been **23,028** ASB& Disorder incidents across **Halton** and **Warrington** during 2011.
- Overall compared to 2010 figures for 2011 have seen a decrease of **2,206** incidents (10%).
- Offences start to increase from 15:00 to 23:00 with peak times being between 19:00 to 20:00.
- Identified peak days were (in rank order highest first) Saturdays, Fridays and Sundays.
- Top beats for ASB/Disorder incidents in **Halton** are Halton Lea (Runcorn), Mersey (Runcorn), Riverside (Widnes), Appleton (Widnes) and Kinsway (Widnes).
- Top ASB Crime codes for **Halton** are BP Personal ASB 3010 incidents, SE1 Domestic Disturbance 2637 & BN Nuisance ASB 2267.
- Top beats for ASB/Disorder incidents in **Warrington** are Bridge Street (Town Centre), Orford Park (Warrington Central) and Warrington Hospital (Central).
- The top ASB Crime codes for **Warrington** are BP Personal ASB 3981 incidents, SE1 Domestic Disturbance 3185 & BN Nuisance ASB 2669.
- 17% of total ASB across the NBCU was ‘youth’ related. (27% in 2010). From this 13% of ‘youth’ disorder was ‘alcohol’ related.
- 9% overall ASB was alcohol related.
- 36% of ‘youth’ related ASB occurred in **Halton** (8% of this ‘youth’ disorder was ‘alcohol’ related).
- **Warrington** had 64% ‘youth’ related ASB incidents (10% of this ‘youth’ disorder was ‘alcohol’ related).
- Across the Northern area repeat locations with the highest proportion of ASB incidents have been identified as **Warrington**: Bridge Street, with 170 incidents (192 in 2010) followed by Orford Park, (60 incidents) and for **Halton**: Victoria Park, Widnes, with 55 incidents followed by High Street, Runcorn (44 incidents) and Arley Drive, Widnes (42 incidents).
- There are opportunities to celebrate the significant reductions in ASB levels and demand on the organisations.
- Repeat victims have reduced and the ability to better identify root cause has meant that offenders have been diverted into self help schemes with particular success in the Navigate field.
- Embedding of systems thinking will be the main driver for the next twelve months together with any actions falling out of the ASB inspection which is due to take place in March 2012.

Criminal Damage
Since 2006 criminal damage has continued to follow a downward trend, 2011 is no different.

Overall Criminal Damage in NBCU has seen 14% decrease, from 4,260 in 2010 to 3,754 in 2011.

Criminal Damage in **Warrington** reduced by 12% to 1,995 crimes compared to 2,232 crimes in 2010.

**Halton** recorded 1,759 crimes, a reduction of 13% on 2010 figures of 1,989.

Criminal Damage codes with the highest number of offences across NBCU were Criminal Damage to a Vehicle with 1,306 incidents (35%) followed by Criminal Damage to a Dwelling with 1,251 incidents (33%).

**Halton** accounted for 45% of Criminal Damage to a Vehicle and **Warrington** 55%.

**Halton** accounted for 53% of Criminal Damage to a Dwelling followed by **Warrington** 47%.

Criminal Damage accounts for 18% of all Crime within the Northern BCU.

Analysis identifies Saturday’s and Friday’s as peak days for Criminal Damage.

Peak times remain between 17:00 – 00:00hrs.

Criminal Damage for the Northern BCU is predicted below on the seasonality chart. The March increase is believed to be due to the whit half term and bank holidays, when local children are off school, during the school holidays northern BCU & Partners conduct initiatives to engage the local children. This is the same for October. The initiatives are reviewed and updated as they have proven to be highly effective.

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### Seasonality Table – Criminal Damage Detection Rates:

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<tr>
<td>Criminal Damage</td>
<td>11.3%</td>
<td>15.9%</td>
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<td><strong>WARRINGTON</strong></td>
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<td>Criminal Damage</td>
<td>15.6%</td>
<td>17.0%</td>
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### Arson

- There have been 189 reported incidents of arson across the Northern area in 2011 compared to 234 incidents during 2010, a 24% decrease.
- Not all arson incidents are reported to the police – please also see the partnership data supplied by Cheshire Fire & Rescue Service.
- Police data identifies Runcorn, **Halton** as the peak NPU for arson followed by **Warrington Central**.
- Peak time for arson offences were identified as between 19:00 – 02:00, pinnacle hours 22:00 - 00:00.
- Peak days were Monday, followed by Tuesday & Wednesday.
- The peak month for offences was identified as August, followed by September.

### Information Requirement

**High:** There is still a requirement for partnership agencies to submit and share local / community intelligence.

**High:** Identify from local residents / intelligence and partners which premises are selling alcohol to youths and who is administering proxy sales for the youths.
**Violent Crime**

**Current Picture**

- As identified in last years Strategic Assessment for the Northern Area BCU the who, what, where, when, why and how violent offences are committed have generally remained the same.
- Overall across Northern area violent offences are down by 17.2% when compared to figures recorded for 2010.
- **Halton** had a 21% decrease and **Warrington** had a 14.5% decrease.
- Since February 2011 violent crime offences have remained below the average of 304 offences per month.
- **Warrington** ended 2011 with a 60.5% detection rate and **Halton** ended 2011 with a 50% detection rate.
- Overall violent crime accounts for 19% of ‘all crime’ (20.5 last year).
- Three year seasonality analysis highlights May and August as months where violent offences rise across the BCU. Separating **Halton** and **Warrington** show that violent offences rise in January and April for **Halton** and May, June and August are highlighted for **Warrington**.

**Seasonality Table – Violent Crime**

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Source: ATLAS; downloaded 17/01/2012

- From the 4,099 violent offences recorded for 2011, 39% were attributed to the offender/victim being affected by alcohol.
- By looking at the MO of each violent incident there were a total of 19 incidents where a gun was used (includes pellet gun) and 128 incidents where a knife was used.
- There were 159 offences of ‘Most Serious Violent Crime’ for 2011 (188 recorded in 2010 and 186 recorded in 2009), 61 offences in **Halton** and 98 offences in **Warrington**.
- Hotspot areas for Violent Crime remain the town centre areas of **Halton** and **Warrington** where there is a high concentration of licensed premises.
- Temporal analysis reveals peak days and times are Saturday evening 2300 hours through to Sunday morning 0300 hours and Friday night 2100 hours through to Saturday morning 0300 hours.
- **Top repeat road names Warrington**: Bridge Street, **Warrington** Town Centre (195), Academy Way, **Warrington** Town Centre (59), Lovely Lane, **Warrington** West Beat (45), Grasmere Avenue, **Warrington** Central (36) and Friars Gate, **Warrington** Town Centre (35)
- **Top repeat road names Halton**: High Street, Runcorn (41), Victoria Road, Widnes (28) and Albert Road, Widnes (22).
- **Top repeat named locations in Warrington**: 53 Degrees North, **Warrington** Town Centre (22), Show Bar & Secrets, **Warrington** Town Centre (14), Prince of Wales, **Warrington** Town Centre (13), The Reef Bar, **Warrington** Town Centre (13).
- **Top repeat named locations in Halton**: The Establishment, Widnes (16).

**Review of Activity**

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**Created by:** Joint Strategic Assessment Analysis Team (7257 K E Ravenscroft)

**Filename:** Warrington & Halton Joint Strategic Assessment 2011

**Page 10** Created on 23/07/2012 Last revised on 23/07/2012 08:37:12 Version No 1
There are some identified barriers / weaknesses in the overall investigation of violent crime which include non-compliant victims who refuse to cooperate or make a formal complaint, often also refusing to provide key exhibits like clothing/phones/witnesses or support investigations and attend at court. Such victims and often witnesses are intoxicated through drink or drugs and as such become unreliable as witnesses. Some investigations are hampered by the fact the victim and/or witnesses are criminally active themselves. A proportion of investigations are domestic related and again fail due to a lack of victim cooperation.

The biggest opportunities for Northern Area BCU are increased use of partner/agency support and joint operations tackling pub/club licensing issues and partner agency referral schemes.

Operationally, numerous operations have been undertaken by CID / NPT and L2 including an effective high profile partnership operation in Warrington Town Centre – Op Lion Fish addressing violent crime and serious sexual assaults in the town centre.
Including Home Office Codes: Aggravated Burglary in a Dwelling, Attempted Burglary in a Dwelling, Attempted Distraction Burglary, Burglary Dwelling and Distraction Burglary

Current Picture

- Overall burglary dwelling trends during 2010 showed a reduction of 9.3%. Warrington saw a decrease of 5% and Halton saw a decrease of 15%.
- Cumulatively Warrington had the largest number of burglary offences 57% followed by Halton with 43%.
- Peak NPU’s were Runcorn (21%), Widnes (21%), Warrington West (15%) and Warrington Central (15%) Peak beats are identified as: Warrington: NC04 Poplars & Hulme (Central), NE07 Warrington West Beat (West) and NC01 Fairfield & Howley (Central) and Halton: NB08 Mersey (Runcorn), NA04 Ditton (Widnes) and NA08 Hough Green (Widnes).
- Three year seasonality analysis highlights February and September as months where violent offences rise. Separating Halton and Warrington show that violent offences rise in January and July for Halton and February, August and September for Warrington, September has been identified as an at risk month for Warrington and overall BCU.

Seasonality Table – Burglary Dwelling

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Source: ATLAS; downloaded 17/01/2012

Burglary Dwelling Detection Rates

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<td>Household Burglary</td>
<td>26.4%</td>
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<td>Household Burglary</td>
<td>17.3%</td>
<td>20.0%</td>
<td>25.4%</td>
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- The most prolific offenders tend to be those who travel across force borders to commit crime (particularly car and key burglaries to steal motor vehicles) these offenders are primarily from Merseyside. Widnes, Halton & all areas of Warrington continue to be targeted in this way.
- For 2011 Burglary offences were broken down as follows: Car & Key offences (5%), Distraction Burglary (2%) and Aggravated Burglary (1.3%).
- Car & Key burglaries which accounted to 5% of all burglary offences have increased slightly since 2010 (+3 offences) but when compared to figures recorded in 2009 they still remain low (31% reduction since 2009). Widnes has suffered 26% (35) of these offences followed by Warrington South 25.5% (30) and Runcorn 22% (29).
- Car & Key burglaries entry points are identified as front/rear doors followed by windows entry methods being insecure, smash, force and hook & cane.

Recommendations

- It is recommended Serious Acquisitive Crime including burglary dwelling should remain on the control strategy.
PIE (Prevention, Intelligence and Enforcement) recommendations continue to be conducted by NPU areas and PPT to tackle burglary offences throughout Halton and Warrington, these include:

- Press strategies during warmer periods where windows are often left open giving opportunity to offenders to commit burglary offences.
- Intelligence sharing with surrounding forces to gain an understanding of offending patterns.
- Continued cooperation with neighbouring forces to target and apprehend cross-border and Eastern European offenders targeting the NBCU for Car and Key Burglaries.
- As a preventative measure the BCU and partners continue to target harden vulnerable premises by offering Crime Prevention advice where appropriate.
- Having dedicated CSI’s attached to the investigation teams would improve consistency and intelligence links with neighbouring forces would also improve.
- Intrusive management of PPO’s can have a significant effect on reducing volumes of burglaries.

**Review of Activity**

Northern BCU has dedicated/experienced teams who focus on local and travelling burglars who have built up an extensive knowledge of who these criminals are and how they operate.

Assistance from level 2 DSU plays a significant part in the areas fight against burglary especially the proficient and prolific offenders.

Northern area PPT have targeted several OCG’s from Merseyside successfully in the past 12 months and will continue to do so in the forthcoming year, any arrests and convictions make these criminals more reluctant to come to Cheshire in the future. These OCG members are career criminals and will commit crime where they believe they have the greatest chance of getting away with it. PPT teams have also looked at the root cause of some of the offending which is believed to be drug dealing, attempts have been made to investigate these dealers but this is resource intensive.
Theft from Motor Vehicles

- During 2011 TFMV reduced by -11% overall.
- **Warrington** TFMV decreased by -12%
- **Halton** had a reduction of -6%.
- **Warrington** East had an increase of +9% and **Warrington** West an increase of +3%. Hot spots were Poulton North, Westbrook, Burtonwood/Winwick, Birchwood, Culcheth/Glazebury, and Appleton.
- Within **Halton**, Runcorn had an increase of +18% and Widnes a decrease of -19% during 2011.
- Runcorn had an increase of +18% (all Runcorn beats except Castlefields, Halton Brook and Mersey had increases). Widnes beats with the exception of Broadheath, Farnworth and Halton View all showed a decrease in TFMV during 2011. Offences tend to rise after the Christmas period until April and again in the Autumn months with reduced daylight hours.

Seasonality Table – Theft from Motor Vehicles

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Vehicle Crime Detection Rates:

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<th>2008</th>
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<td><strong>HALTON</strong></td>
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<tr>
<td>Vehicle Crime</td>
<td>10.3%</td>
<td>24.0%</td>
<td>20.9%</td>
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<td><strong>WARRINGTON</strong></td>
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<tr>
<td>Vehicle Crime</td>
<td>11.4%</td>
<td>16.4%</td>
<td>21.8%</td>
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- Seasonal analysis indicates peak months for TFMV were March/April (Easter), August/September (school summer holidays) and October/November (reduced daylight hours).
- Pattern analysis indicated a high percentage of TFMV reflect areas with high residential housing density or commercial sites (Hotel/P/H/Retail/Commercial sites) within the BCU.
- Many local offences are believed committed by known offenders, often targeted and managed by the Navigate teams and highlighted in the monthly Tactical Assessment.
- Current high fuel price trends may increase the number of fuel thefts in the NBCU during 2012. Garage “drive offs” (no accurate figures available), and a recent trend of targeting “fleet operator static fuel tanks” in the NBCU are being monitored.

Theft of Motor Vehicles

- Theft of Motor Vehicle figures increased by +7% during 2011.
- **Warrington** TOMV decreased by -2% and
- **Halton** increased by +20%.
- NBCU percentage of stolen vehicles during 2011 were 47% Cars, 40% Motorcycle, 8% Vans and 5% other vehicles.
- **Halton** 2011 total stolen vehicles were 45% cars, 44% motorcycles and 11% other vehicles.
- **Warrington** 2011 stolen vehicles were 48% cars, 36% Motorcycles, 10% vans, and 6% other vehicles.
(These figures do not include vehicles stolen with keys from burglaries etc).

- Within **Warrington**, **Warrington Central** had an increase of +12% **Warrington East** +15%. Identified hot spots were Poulton North/South, Culcheth, Stretton/Walton, Whittle Hall.
- Within **Halton**, **Runcorn** had an increase of +20% (+18% last year) and Widnes an increase of +21% during 2011. Identified hot spot in **Widnes** were Norton South/North, Castlefields, Heath and **Halton** Identified Hot Spots in Runcorn were Appleton, Birchfield, Broadheath Hale and Kingsway.

**Seasonality Table – Theft of Motor Vehicles**

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Source: ATLAS; downloaded 17/01/2012

- Seasonal analysis identifies March and October/November as above average months for TOMV.
- Analysis indicates the majority of stolen vehicles during 2011 tended to be older or generic motorcycle vehicles stolen from back gardens or insecure areas around dwellings.
- Targeted new vehicles tend to be obtained from residential driveways by use of stolen keys (see burglary section).
- New ANPR Cameras have come on line which will add to the BOF2 (vehicle recognitions) facility already available.

Created by: Joint Strategic Assessment Analysis Team (7257 K E Ravenscroft)
Filename: Warrington & Halton Joint Strategic Assessment 2011
Page 15  Created on 23/07/2012  Last revised on 23/07/2012 08:37:12  Version No 1
Overall robbery offences have decreased by 19% to 162 in 2011. Halton recorded a 35% decrease in the number of robberies recorded in 2011 and Warrington recorded a 5% increase. All NPU areas for Halton had a decrease in the number of robbery offences and two of Warrington’s NPU saw slight increases, Warrington East (+5 offences) and Warrington West (+9 offences). Three year seasonality analysis shows March as an overall ‘risk’ month for robbery offences for the Northern Area BCU this is replicated across both Halton and Warrington areas, in addition January is identified as having a rise for Halton and April has rise for Warrington. Due to the generally low monthly figures for robbery, seasonality analysis can be affected by modest movements in the statistics making it particularly difficult to predict seasonality changes with a high level of confidence.

### Seasonality Table – Robbery

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<th>Robbery</th>
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Robbery Detection Rates

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<tr>
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</table>

Business Robbery (51 incidents) accounted for 31.5% of all robbery offences (20 offences in Halton and 31 offences in Warrington). Widnes and Warrington South were peak NPU’s for Business Robbery. Personal Robbery (111 incidents) accounted for 68.5% of all robbery offences (58 offences in Halton and 53 offence in Warrington). Temporal analysis shows an increase in numbers of Personal Robbery between the hours 1700 – 2300 with a peak during 2000 – 2300. Peak day for all personal robbery has been identified as Sunday (28% of all personal robbery offences occurred on a Sunday early hours). The general picture of personal robbery has not changed since the previous Strategic Assessments: offences are either committed by young people on young people or opportunistically on lone victims who are often intoxicated. Offenders tend to be in groups of 2 or more and target cash, mobile telephones, ipods, and handbags. Offenders commonly threaten or use bodily force, where a weapon is used it is likely to be a knife. During 2011 there was 1 identified business robbery series Operation Madison – a Halton investigation into 8 armed robberies within a 6 week period on Co-op premises in Runcorn, 2 offenders were arrested and currently await trial. During 2011 there were 2 CIT robberies 1 committed in Widnes and 1 on Warrington East (5 recorded in 2010).

### Review of Activity
There are a number of barriers Northern BCU are currently facing in the overall investigation of Robberies including none compliant victims who refuse to cooperate or make a formal complaint often also refusing to provide key exhibits like clothing/phones/witnesses or support investigations and attend at court. Regularly bogus robberies are also reported in order for the individual to obtain crisis loans.

Victims and witnesses are often intoxicated through drink or drugs and as such become unreliable as witnesses and some investigations are hampered by the fact the victim/witnesses are involved in criminally activity.

Key technology like eye level CCTV on the doors of business premises have proved highly successful and should be encouraged as should smart water and dye technology.

Joint visits by Environmental Health and Crime Reduction Officer to all business robberies have also proved successful and will continue throughout the forthcoming years. All recommendations e.g personal and duress attack alarms, CCTV, radios, cash and dye products etc to be documented in the environmental health “Schedule of Inspection” findings.
Priority: Navigate – Integrated Offender Management

Current Picture

- The Navigate, Integrated Offender Management structure has been running for nearly two years in the NBCU as a multi-government agency initiative to tackle individuals who commit crime and cause the most harm in their local community.
- Identified offenders are managed by teams of Navigate Officers using a “traffic light” system (Red, Amber and Green) to signify degrees of risk. Offenders, depending on their assessed threat, can move across these bands and are managed accordingly.
- The current NBCU programme manages a rolling cohort of approximately 100 individuals across Warrington and Halton which includes both youth and adult offenders.
- Both Warrington and Halton’s Navigate Officers continue to be involved in the day to day supervision of offenders who reside in their respective areas.
- The majority of the BCU’s persistent offenders live in low income areas of social housing, often involved in drugs and/or alcohol addiction. The circumstances, in which they find themselves, often result in a downward spiralling chaotic lifestyle, destroying family relationships and friendships. Nominals who achieve persistent offender status are often involved in anti-social behaviour, from a young age, progressing to high levels of acquisitive crime to support a chaotic lifestyle.

Review of Activity

- During 2011 the scheme has proved successful in reducing offending rates for both the Prolific (PPO) and Repeat offender (RO) cohorts.
- During 2011 Warrington Navigate offending rates show a 66% reduction for the PPO cohort and 62% for the RO cohort.
- During 2011 Halton Navigate offending rates show a 77% reduction for the PPO cohort and 37% for the RO cohort.

The management of nominated nominal’s has had an overall reduction in (acquisitive) crime levels during 2011 which has been achieved by:

- Improved partnership working which allows the NAVIGATE teams to identify and tackle root causes of individual offending behaviours and subsequent demands on the Police resources. (Future opportunities lie primarily in building upon existing links in the areas of Education, Training, Employment and Mental Health but further work is required in areas of Health, Finance Benefits, Debt, Children, Families and Attitude Thinking, plus Behaviour).
- CRI Pathways who currently provide highly successful drug services in Warrington have now been commissioned to provide alcohol services in the town, through ADS (Addiction Dependency Solutions). This provision of Drug and Alcohol services will also be mirrored across Halton.
- The use of peer mentors and counselling is being explored and a social worker, on university placement is scheduled to start working alongside the Halton team in February 2012. A further offer of a counselling placement across Warrington and Halton is also being explored.
- The tasking of NPU and OSU resources to target offenders when they become ‘Red’ high risk offenders will assist by reducing re-offending and promoting re-engagement with the scheme.
- Neighbourhood Action Team meetings and various partnership meetings should continue at regular intervals.
- An internal and external media promotion was launched in January 2012 which included internal (Police Stations) posters, intranet and Catalyst News Paper features and an external press release.
• The Northern i-Brief pages were redesigned to make them more user friendly for officers. Offenders on
the scheme are identified by current threat level, i.e. Red or Amber and local NPU area. Each nominal’s
ATLAS profile can be accessed by clicking onto the individual pictures on the i-Brief pages.
• All working practices and processes are constantly under review to ensure effective and efficient working
and opportunities have been identified and are being developed as highlighted.
• Resourcing – Funding is the main concern for both Police and Other Agencies. In the current economic
climate cuts to funding of any strand of the programme would have a detrimental effect upon the control
and management of persistent offenders/re-offenders resulting in an increase in crime levels and anti-
social behaviour in the NBCU.
Providing statistics specifically for domestic violence is difficult as these may be allocated different incident and crime codes and the relationship between the victim and offender is not often clear. Data quality and the poor use of markers linked to the influence of alcohol also remains a problem – a high proportion involved alcohol but an accurate assessment cannot be attained.

Domestic incidents usually occur as a direct result of reaction to circumstances and are rarely planned. It is therefore difficult to predict where and when they will occur.

There were 5,290 domestic related incidents reported during 2011 a reduction of 634 offences compared to those recorded in 2010.

Domestic related offences are divided as follows: Warrington 2,889 offences and Halton 2,401 offences.

In Halton the main beats identified for domestic incidents in 2011 were NB11 Halton Lea and NA01 Appleton. Warrington’s peak beats are identified as NE07 Warrington West Beat and NC01 Fairfield & Howley.

As can be seen in the below seasonality chart summer months are highlighted across each area of Warrington and Halton as peak periods, June and July being particularly high for Halton.

### Seasonality Table – Domestic Incidents

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Source: ATLAS; downloaded 17/01/2012

### Serious Sexual Offences

Overall for 2011 serious sexual offences within the Northern Area BCU increased from 141 offences in 2010 to 161 offences in 2011 (increase of 20 offences).

Serious sexual offences are split as follows Halton – 55 offences and Warrington – 106 offences.

55% of these crimes committed in 2011 are classed as sexual assault on a female aged 13 or over, followed by rape of a female aged 16 and over (20%).

### Review of Activity

See partner data: Domestic Violence / Abuse for more information.

---

**Halton Partner Data: Domestic Violence / Abuse**
In **Halton** we believe that tackling Domestic Abuse and Sexual Violence is vital to building stronger, safer and healthier communities. We recognise that Domestic Abuse and Sexual Violence can occur in many forms and can be experienced differently by different groups, such as women and girls, members of the LGBT and BME communities and men, who may disproportionately experience various elements of these abuses. It is widely evidenced that these issues not only impact on the victim, their families and children but also the wider community with the associated emotional and financial costs. Thus, as a multi agency partnership, we aim to tackle Domestic Abuse and Sexual Violence in their widest forms and provide support to all victims within our area.

In order to achieve this and demonstrate zero tolerance locally we have listened to our local survivors, established strong multi agency partnerships and commissioned best practice support and intervention models. In tackling this issue we aim to create equality for all of our residents through reducing the fear and harm experienced from this form of violence and abuse. To date we have achieved this through the introduction of specialist interventions, such as the **Halton** Domestic Abuse Service and Specialist Domestic Violence Courts. The **Halton** Domestic Abuse Forum recognises that there remain challenges to address and acknowledge that this will not be an easy task in the current auster economic climate. However, we remain committed to addressing the issues we face locally and look forward to engaging our local community further in this challenge. We recognise that Domestic Abuse and Sexual Violence do not stand alone as isolated issues and have endeavoured to strengthen the links with other areas, such as Hate Crime, Vulnerable Adults and Child Protection.

The **Halton** Domestic Abuse Forum (HDAF) consists of four key groups. These are: The Strategic Group; The Operational Group; The Service User Group and the MARAC (Multi-Agency Risk Assessment Conference). Together these groups make up the **Halton** Domestic Abuse Forum and address the following: Provides strategic guidance and tactical expertise to any other relevant groups within the domestic abuse remit; Devises, develops and implements action plans to provide/maintain sufficient effective and accessible support mechanisms for all parties involved in domestic abuse; Devises standards and performance indicators and builds a specific evaluation process into each development; Raises awareness of domestic abuse and related issues and aims to increase the reporting of such incidents, establishing their true scale in **Halton**; Liaises with other relevant bodies keeps up to date on national and international domestic abuse related initiatives and trends; Promotes appropriate training amongst key partner agencies; Consults with users to ascertain feedback on services and strives to develop and deliver high quality services that are centred and address local need.
Multi-Agency Risk Assessment Conference (MARAC) 2011 – 2012

Data Source:
MARAC spreadsheet as submitted to the Home Office by MARAC admin.

From August 2011 onwards, there are 2 MARAC meetings per month

Only one MARAC meeting in December

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<th>Month</th>
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<th>Total no. of cases alcohol</th>
<th>No. of cases drugs</th>
<th>Total number of cases drugs</th>
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<td>3 VICTIM 2 PERP</td>
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<td>5 VICTIM 1 PERP</td>
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<td>18 VICTIM 14 PERP</td>
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Recognition for the importance of local domestic abuse victims and survivors having a role in shaping service provision is central to the ethos of HDAF. **Halton Survivors Group** is a mixed group of survivors of both domestic abuse and/or sexual violence consisting of both male and female victims, set up in September 2011. The purpose of the **Halton Survivors Group** is - To establish a strong working relationship with service providers within the Halton area; to highlight and promote good practice; to identify areas for development in maintaining a high level of accessible support for both men and women experiencing Domestic Abuse and Sexual Violence; to raise and maintain a high level of awareness and understanding of the impact of Domestic Abuse and Sexual Violence on children, families and individuals; to provide a voice for service users accessing Domestic Abuse and Sexual Violence services to help develop policies and enhance service provision.

**Halton Survivors of Domestic Abuse and Sexual Violence Conference** in support of ‘The White Ribbon Campaign’, The purpose of the conference was:

- To provide a snapshot insight to the impact of Domestic Abuse and Sexual Violence on Children, Families and Individuals
- To understand the shared vision for tackling Domestic Abuse and Sexual Violence
- To ensure that professionals are able to recognise the extent of Domestic and Sexual Violence and can make appropriate referrals to support services
- To raise awareness of the importance for a cross agency approach in supporting children, families and individuals experiencing Domestic Abuse and Sexual Violence
- To provide a platform for survivors of Domestic Abuse and Sexual Violence to share their experiences

The conference was opened by Derek Twigg MP and closed by Cllr Shaun Osborne. It was organised by the **Halton Survivors Forum** who have been supported by the **Halton Domestic Abuse Forum** as we have sought to strengthen the voice of the survivor in local service provision.

The event was supported by Cronton Sixth form college performing arts students, a choir from a local primary school and the Valhalla Foundation’s Vikings Against Bullying campaign.

Cronton Sixth Form college performing arts students have been very supportive of the agenda and have been raising the issue of domestic abuse with its students. More than 120 local young people have received the performance and information relating to domestic abuse support services. Raising awareness particularly with younger victims and perpetrators is a key theme identified as a trend at our local MARAC and is a key objective of the HDAF Strategic Group.

The event was a **resounding success** and was extremely well received, and enjoyed local press coverage. Domestic Abuse and Sexual Violence are issues that affect young people. Ensuring that young people are able to identify abuse and have the knowledge and information available to them to enable them to make and identify healthy relationships in central to raising expectations both in males and females. The **Halton Children’s Safeguarding Board** has identified Domestic Abuse as priority for 2012-13 within its business plan.

The HDAF Strategic group members have completed the Audit Commissions Self-Assessment on local area response to domestic abuse. The findings of this piece of work have overall been extremely positive and have highlighted several areas of local good practice. Notably, Halton’s commitment and culture to support joint work, well-established and efficient partnership arrangements, priorities and strategies for development and improvement were all highlighted as positive outcomes. The report summarises that Halton has an active approach to preventing future abuse and reducing risks to victims and involves victims and survivors in service improvement.
This report is to update the Customer Consultative Panel on the progress made by Golden Gates Housing Trust – Neighbourhood Services Team in relation to tackling anti-social behaviour in our neighbourhoods. It will provide information in relation to performance over the last year, details of the types of anti-social behaviour reported, year on year trends, and progress made in tackling anti-social behaviour. Finally it will highlight current and planned improvements to the service and future challenges.

### Current Picture

**Introduction:**
Tackling and resolving anti-social behaviour has been highlighted as a key customer priority during the stock transfer consultation.

Since the Trust formed in November 2010, the Neighbourhood Services Team has been utilising the extra resources that it has been provided with to drive through improvements in the service.

This report aims to provide the CCP with both statistical and performance information about the service, and the key changes that have been made, and the improvements planned for the service.

**Reports of anti-social behaviour:**
From April 2010 until the end of March 2011, there were 1142 reports of anti-social behaviour to the Neighbourhood Services Team. From April 2011 to date there have already been 1512 reports of anti-social behaviour. The following chart shows the type of nuisance that has been reported.

![ASB Types Chart]

**Performance:**
Our response to emergency ASB Cases has been as follows:
- 2011/12 - Quarter 1 - 98% within 24 hours
- 2011/12 – Quarter 2 – 97% within 24 hours
- 2011/12 – Quarter 3 – 100% within 24 hours

Our response to non-emergency ASB Cases has been as follows:
- 2011/12 - Quarter 1 - 91% within 5 working days
- 2011/12 – Quarter 2 – 86.7% within 5 working days
- 2011/12 – Quarter 3 – 91.9% within 5 working days

**Key Service Improvements:**
• The team reduced its response time to non-emergency ASB cases from 10 days to 5 days and is now moving towards a response within 24 hours for all cases.
• A ‘Duty’ Officer rota has been introduced to ensure that there is always somebody in the office to deal with any queries or complaints that need specialist input.
• A Risk Assessment process has been introduced which means that all customers reporting a new case of anti-social behaviour will be telephoned within 24 hours. This will allow us to identify any risk to the individual, and to undertake safety planning with the customer.
• The Trust has purchased a number of covert surveillance cameras, and has trained specialist officers in surveillance techniques, the law relating to undercover surveillance, and how to install hidden cameras. This has reduced costs on employing specialist firms to undertake this work for us, and enables us to deploy surveillance more rapidly when required.
• The Trust has employed an additional 2 Anti-social Behaviour Officers which has increased our capacity to undertake legal action against perpetrators, and has ensured that despite an increasing number of reports of ASB, we have been able to respond to cases quickly.
• The Trust has continued to develop close links with other agencies working in the field of Community Safety and has established itself as a key member of the ASB Multi-Agency Problem Solving Group.
• The Trust has implemented a procedure for publicising anti-social behaviour cases, which was consulted on with CCP last year. This has enabled the Team to undertake targeted leafleting campaigns to raise awareness of court orders that individuals may be subjected to, and to issue press releases.

Respect: ASB Charter for Housing
In June 2011, ‘Respect: ASB Charter for Housing’ was launched at the CIH conference in Harrogate. CIH stated that "The final charter was based on best of Respect Standard, Wales ASB Standard, KLOEs, HouseMark/SLCNG ASB accreditation criteria"

There are 7 commitments:
1. Demonstrating leadership and strategic commitment
2. Providing an accessible and accountable service
3. Taking swift action to protect communities
4. Adopting a supportive approach to working with victims and witnesses
5. Encouraging individual and community responsibility
6. Having a clear focus on prevention and early intervention
7. Ensuring a value for money approach is embedded in the service

Two new areas of focus have been added from the original standard - around supporting victims and witnesses, and VFM.

The commitments are underpinned by a series of building blocks which are based on sector good practice. GGHT has already signed up to the charter, having been a signatory to its predecessor.

Team Successes
ORFORD:
The team obtained our first ever injunction against a tenant for pet-related nuisance. A tenant, in Orford had been causing nuisance and annoyance to other residents in his block by allowing his dog to roam free in the communal garden. The dog, which neighbours reported to be quite vicious, prevented other residents from enjoying the use of the communal garden. As the complainants in the case were too afraid of the resident to come to court, the ASB Officer gave a ‘hearsay statement’ which means that he had the statement on behalf of the residents - this allowed the tenants in the case to remain anonymous. The Judge was satisfied with all the evidence, and made an order that the tenant was to re-home his dog.

BEWSEY:
The team also obtained an injunction against two men, who were targeting a GGHT vulnerable tenant. Neither men are tenants of the Trust, but because they were targeting one of our customers, we were able to demonstrate to the court, that GGHT had sufficient interest in the case to be able to obtain an injunction. An exclusion order with a
power of arrest was also obtained to prevent the men from entering the address in Bewsey. GGHT have also obtained injunctions previously when the person caused distress to residents in HOWLEY

LONGFORD:
The team have also worked closely to obtain an injunction against a violent male in the Longford area. Two witnesses had to be moved out of the area for their own safety, and GGHT used statements from witnesses and the police to secure this injunction. As the injunction has been breached, the Trust is now pursuing a committal application and possession of the property.

ORFORD & CULCHETH:
Several injunctions have been obtained in neighbour dispute cases, where serious threats of violence have been made.

LATCHFORD & ORFORD:
We have also obtained a number of undertakings which is where rather than the court imposing an order, a perpetrator gives a written promise to the court not to engage in anti-social behaviour. If breached, they can be punished by the court.

LONGFORD & ORFORD:
We also have two possession cases which are ongoing following 2 tenants having been caught dealing drugs from GGHT properties.

Planned Improvements:
A major change for us this year will be our new IT System for managing Anti-Social Behaviour. This will be an integrated module which will fit within our existing Contact Manager system, which is used by all other departments. It contains a number of additional features which will help the team, and free them up so they can spend more time with victims and witnesses. It also calculates costs and time of everything we do, so we can look at whether the service we provide is good value for money, and where improvements can be made.

Mobile working – we are looking to invest in mobile technology to reduce the amount of repeat visits, for example when needing to take statements from witnesses.

Training & Development – Improved value for money. GGHT are working with the Community Safety Partnership to set up a Warrington Housing & Community Safety Forum. The first one is set for the end of February and we will be bringing in speakers to increase capacity across the borough to tackle ASB.

During 2012 it is our intention to apply to HouseMark for accreditation of our ASB service. This will ensure that we consistently challenge ourselves, and have a clear plan of action to improve our service as well as recognising our existing achievements.

GGHT is also to be involved in a pilot along with WBC and partner agencies tackling domestic abuse in households with children.

Future Challenges
In Autumn 2011, Grant Shapps (Minister for Housing & Local Govt) consulted on proposals to introduce a new mandatory possession ground where tenants are convicted of criminal behaviour in the locality. Following the summer riots, he extended his proposals so that criminal behaviour anywhere (not just in the tenant’s own neighbourhood) would be covered by such a ground. What this means is that if a tenant is found guilty of a crime – GGHT would be able to apply to the court to have the tenant evicted, and the court would have to agree to it.

It is not yet known how the courts will interpret such legislation, and there are likely to be a number of ‘test’ cases across the country before we can make any assumptions should this legislation be brought in.
This year we have seen a slight overall decrease (6%) in the number of deliberate primary fires attended in the Warrington area. This is as a result of the increased vigilance by Fire Crews completing arson routes and robust liaison arrangements with partners in the Police. However the nature of these primary fires are of significant concern, as increasingly they are associated with wheelie bins moved close to dwellings which have affected the property. In several cases these have been pushed close enough to be in contact with part of the structure. The number of deliberate arson attacks affecting dwellings has doubled in the last year. This in terms of intent, has serious implications in relation to the type of crime that is being committed and its consequences, and could ultimately lead to loss of life.

Refuse fires are on the decline from previous years in the Warrington area but in most cases involve the wheelie bin as the object of interest to the fire setter. We have had three recent spates of incidents with 5 or 6 incidents in quick succession (1 or 2 hours) over a small area (half Sq mile) which we believe to started by the same person(s). Although still an issue, these spate occurrences can effect overall figures and statistics.

Deliberate primary fire activity in the borough of Halton continued to fall during 2011 resulting in a 19% reduction in incidents compared to 2010. Over the last three year period the area has seen a 40% reduction in deliberate primary fire activity. The successful reduction of deliberate vehicle fires in the borough; down by 56% compared to the outturn in 2009 has been a major factor in this area.

The 82 incidents of deliberate primary fires in 2011 were evenly spread across the borough with very slight spikes in the wards of Castlefields, Halton Brook, Mersey and Riverside.

Fires involving vehicles count for the greatest number of deliberate primary fires within the borough, equating to 56% of incidents (46 incidents). Dwellings are the next most common property type involved, however these only count for 9% of primary fires (7 incidents).

### National Indicator NI33i - Deliberate Primary Fires

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<th>2009</th>
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Warrington & Halton Partner Data: Fire & Rescue Service

Current Picture
In **Warrington** there has been a significant decrease (19%) in the number of Secondary Fires. Active involvement by the crews using tactics such as Arson Routes etc is paying dividends. Joint information sharing with the Police and participation in the Neighbourhood Action Team (NAT) has led to a more targeted approach delivered to the areas of most demand. Youth engagement and diversionary programmes have also been effective.

Deliberate secondary fire activity in the borough of **Halton** continued to fall during 2011 resulting in 11% reduction in incidents compared to 2010. Over the last three year period the area has seen a 23% reduction in secondary deliberate fire activity.

**Riverside** stands apart from the other wards in the borough as the area of highest deliberate secondary fire activity with 18% of the fires (83 incidents).

Seasonal trends such as the bonfire period and school summer holidays heavily influence deliberate secondary fires activity within the borough and fires involving loose refuse count for the greatest number of incidents equating to 47% of incidents (217 incidents). 18% of incidents (84) occurred in the next most common property type of small refuse and rubbish containers (eg wheelie bins).
Deliberate Vehicle Fires

The level of deliberate vehicle fires in Warrington has reduced significantly when compared with last year. (-35%).

Deliberate vehicle fire activity in Halton continued to fall during 2011 resulting in a 27% reduction in incidents compared to 2010. Over the last three year period the area has seen a 56% reduction in deliberate vehicle fires. However vehicle fires continue to be an issue in the borough with a substantial number of incidents involving motorcycles and mopeds.

### Warrington

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### Halton

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</tr>
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<td>4</td>
<td>+100%</td>
</tr>
<tr>
<td>Appleton</td>
<td>5</td>
<td>3</td>
<td>1</td>
<td>-67%</td>
</tr>
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</table>
The direction of travel for the reduction of deliberate fire incidents in Warrington and Halton is excellent and has been achieved through a wide-ranging ‘toolbox’ of intelligence led arson reduction activities driven through excellent partnerships.

The arson reduction toolbox across the two areas comprises of youth engagement activities including; RESPECT, Primary RESPECT, the Phoenix Project, 6 X Fire Cadet units, Princes Trust, 2 X Fire Station Community Garden projects, the Warrington Phoenix Boxing Club support to the REACH project through FiReach, 2 X Prison Me No Way days and numerous other school and youth activities to deliver our anti Fire/ASB message.

Following every deliberate fire a report is completed and sent a ‘single point of contact’ (SPOC) in the Police. Each of the stations in Warrington and Halton produce a monthly arson report to identify trends and peaks in arson activity which is shared with partners from the Borough Community Safety Team. Areas of high activity are reported to the Warrington Neighbourhood Action Team, or the Halton Tasking and Coordination Group, in order to shape a multi-agency approach to the problem. Each of the stations have dedicated ‘arson routes’ which are reviewed monthly to encompass the areas of greatest anti-social fire activity. Crews patrol the areas in their fire appliances to act as a deterrent and provide reassurances to the community. They actively knock on doors and remind residents to stow away bins and likewise, businesses to arrange for skips to be removed once full.

Looking forward developing activities for the future we are discussing innovative ways to address the issues of deliberate fires; these include the concepts of additional diversionary activities such as:

### Review of Activity

<table>
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<th>Area</th>
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<th>Fires</th>
<th>Total</th>
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<td>Appleton</td>
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<td>0%</td>
</tr>
<tr>
<td>Grappenhall/Theilwall</td>
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<td>1</td>
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</tr>
<tr>
<td>Lymm</td>
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<tr>
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### Recommendations

Looking forward developing activities for the future we are discussing innovative ways to address the issues of deliberate fires; these include the concepts of additional diversionary activities such as:
• ‘On Line’ Gaming Championships, utilising social media and online gaming – to be held over the Halloween and Bonfire Period during high risk/activity periods. (17:00-21:00hrs). The aim is to ‘push’ young people indoors to take part in the competition during the high activity periods, rather than leave them on the streets.
• Discussions ongoing to increase the number of organised community bonfires and firework displays over the bonfire period.
• The concept and development of Phoenix Cadets – this is an addition to the current Phoenix Project in Halton to extend the Fire Cadets out to primary age children in schools within the community.
• Fitting Wheelie Bin Locks in areas of high activity or to vulnerable households.

Other activities include:
• Improve the Police Notification Reporting (PNR) process so deliberate fire information and intelligence gathered by fire crews is more user friendly and accessible between partners in real time.
• Continuation of youth engagement projects as above.
• Advertising/Marketing on fire appliances ref crime and arson prevention.
• Fitting of Domestic Fire Retardant Letter box covers to the vulnerable.
• Arson routes patrolling risk areas to reassure, take action to reduce any identified risks and collect intelligence.
• Partner engagement through partnership meetings NAT and T&C.
• Fire Safety Enforcement activity in areas of high risk for arson.
• Joint SMART Water/crime prevention/home fire safety initiatives with Police and Partners.
• Multi-agency Halloween and Bonfire initiatives.
The Diversion Project (Covers both Halton & Warrington)
The Diversion Project is a scheme provided by Halton & Warrington Youth Offending Team and funded currently by the Department of Health. The key aim of the project is to divert children and young people with specific health needs or learning difficulties away from the Youth Justice System, by providing appropriate and professional support at the earliest stage. The referrals for this scheme come directly from Cheshire Police and the scheme is currently available to all young people who are first time entrants with future scope looking at providing such a process of referral for children and young people who are already involved in the YJS. As part of the process upon receiving a referral one of the Diversion workers will undertake an assessment with the young person which will identify any concerns and further refer to the appropriate services and/or provide a package of support. Contact will also be made with any services including Children’s Social Care who the young person is open to glean any further information and also make agencies aware that the child or young person is currently under the Diversion scheme. A full comprehensive feedback form is then provided to Cheshire Police ahead of the child or young person answering bail with a view that any identified concerns or difficulties will be taken into consideration by the Police with the matter potentially having no further action taken (NFA) and the young person diverted away from the YJS. The scheme has worked well in both Halton & Warrington and clear pathways with Cheshire Police are now in place. We are currently awaiting feedback from Liverpool University who has undertaken an analysis of the Diversion scheme.

Halton Prevention Team & Warrington Step In Project
The Halton Prevention Team consists of two YOT support workers, who deliver an accessible wrap around service to young people aged 10-19 and their families when additional needs have been identified. The team receives their referrals from Integrated Working Support Team (IWST) who identify young people who are not fulfilling their full potential/ have limited life chances, and would benefit from a 6-12 week programme of interventions which will enable young people to make informed positive decisions and choices about their future. The target group is those who are involved in crime or anti-social behaviour, involved in, or at risk, of substance abuse and persistent absentees or excluded from school or not in employment education or training (NEET). The Halton Prevention workers under this remit are able to offer interventions to all young people in Halton who receive a police reprimand, they assess and offer interventions to those young people who receive a Final Warning and will deliver interventions to young people who are identified through the Divert Scheme.

In Warrington the YOT have developed close links with the Step In Project, whereby appropriate referrals are made into the project. All young people who receive a police reprimand in Warrington are forwarded to the Step In Project by the YOT, who then undertake further checks to establish if any other agencies are involved with the young person and their family and consider a referral into the project. As part of this process the YOT notify Children’s Social Care of these referrals also to enable CSC to track if the young person is open to them. In Warrington the YOT have identified a YOT Support Worker who undertakes Final Warning assessments and when identified as a need via this assessment delivers interventions to address the young person’s offending behaviour. The same identified worker also delivers interventions to the young people going through the Divert Scheme if identified as part of the Divert assessment.

National Citizenship Scheme - July/August 2011 (Covered both Halton & Warrington)
Young people from Halton and Warrington got the royal seal of approval for a project which restored an abandoned youth centre within the space of a month. The young people, nominated by a number of organisations across the boroughs including the local Halton and Warrington Youth Offending Team (HWYOT), got two awards from HRH Princess Anne at a national award ceremony in London. The achievements of young people across the country through the Catch 22 National Citizen Service (NCS) pilot project were celebrated at the awards ceremony. More than 1500 young people took part in the government’s NCS which gave them the chance to take part in exciting activities during the summer holidays, while doing something positive for their local communities. Halton and Warrington young people had taken part in a project to restore the former Woodlands Play Centre in Runcorn and had then organised a community fun day in August. HWYOT will be involved again in 2012.

Reparation Activities (Covers both Halton & Warrington)

HWYOT community reparation activities consist of a number of projects across the Halton and Warrington area, notably the Graffiti Removal Scheme and the Community Garden Schemes (both of which are currently part-funded by Catch 22’s ‘Community Space Challenge’ aimed primarily at those ‘at risk’ of committing ASB, attending on a voluntary basis). There is also the Dorset Gardens Intergenerational Project, the Gun and Knife Crime Project (Trainee GPs from Liverpool Hospital) and a number of smaller projects engaging young offenders. The Graffiti Removal Scheme is also the subject of a Micro-Enterprise Project, which is seeing some of the young people and staff working towards setting up a ‘sustainable’ social enterprise, which may shortly be extended to all the Community Space projects via (Catch 22/Big Lottery’s) Supporting Change funding. The sustainability agenda is currently a priority with longer-term funding in doubt and therefore the YOT is partnering with another local voluntary sector organisation to enable applications for further external funding.

YOT Intervention Programmes (Covers both Halton & Warrington)

The Youth Offending Team offer a wide range of interventions, tailored to suit the needs and learning styles of the young person. We have a number of group work programmes, including Offending Behaviour, Anger management, Healthy Relationships, Communication, rights and responsibilities and Changing Places. All these programmes can also be delivered on a one to one basis for those young people who may struggle to engage within a group setting.

We have a number of trained staff who deliver specialist interventions, such as the Changing Places programme which is focused on Domestic Violence, AIM 2 interventions which are used when working with young people who display sexually harmful behaviours along with specialist Education workers and Substance Misuse worker. Other interventions, which are usually delivered on a one to one basis included resources such as teen talk, kids talk and happy families, out of Control DVD (prison me? No way!), Breaking the Chain (animal cruelty), Seals Plus (self-esteem), Just Listen DVD (equality and diversity) Joe Blagg (offending behaviour), COPS & Impact (car offending), VOPs (violent offending), Jigsaw and Smart Thinking (problem solving). Along with the above programmes of interventions the Youth Offending Team also have a range of other work that can be completed on an individual basis with young people which includes, victim work, self-esteem, recognising emotions, peer pressure, diversity & anti-racism, problem solving, consequential thinking, relationships and stress and anxiety.

Integrated Offender Manager Scheme (Covers both Halton & Warrington)

The Integrated Offender Management (IOM) scheme targets the most prolific and problematic offenders in the community. Locally it is known as the Navigate scheme. It is a multi-agency approach to reducing re-offending and anti-social behaviour. The Navigate cohort is divided into Prolific Priority Offenders (approximately 20%) with the remainder being Repeat Offenders. Most young people fall into the Repeat Offender category. The number of Halton and Warrington young people on the IOM scheme varies between 15-25 young people. Below are the latest re-conviction results. In Halton there has been a reduction in further convictions of 77.13% for Prolific and Priority Offenders and 36.73% for Repeat offenders. (Information based on April-December 2012 figures). In Warrington there has been a reduction in further convictions of 70.83% for Prolific and Priority Offenders and 59.85% for Repeat offenders. (Information based on July-September 2012 figures).
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**Halton Partner Data: Road Safety**

**Created by:** Joint Strategic Assessment Analysis Team (7257 K E Ravenscroft)

**Filename:** Warrington & Halton Joint Strategic Assessment 2011

**Page 34 Created on 23/07/2012 Last revised on 23/07/2012 08:37:12 Version No 1**
2011 has seen a range of new initiatives and projects in Halton and Warrington

- The SAFE initiative (Specified Activity for Female Empowerment) was commenced in Halton in late 2010 and has been successfully rolled out during 2011. It has commenced in Warrington in 2012. This is a tailor made additional requirement for women as part of a Community Order to address their individual and differing offending-related and other needs. It is run in partnership with a local third sector organisation where the women are engaged in a female-friendly environment, can access a flexible range of services and attend their Probation appointments. It has had considerable success in reducing re-offending and improving life chances for the women. The Halton SAFE partnership with the Halton Women’s Centre ended on 31/3/12 and a new partner is being actively sought.

- Navigate schemes have been successfully developed and commenced in both Halton and Warrington. These are part of a wider strategy to address crime levels and enhance community safety. The multi-agency schemes involving Probation, Police, Drugs Agency, Housing, Local Authority and other partners have built on the existing Prolific and Priority offender schemes to include a wider range of Repeat Offenders- i.e. those offenders just below PPO offending levels who cause most harm and are most prolific. Both schemes have a joined-up means of identifying suitable offenders to reflect community priorities and have an increasingly effective access to services to address the offender’s crime-related needs. Re-offending results for both Halton and Warrington schemes at Q2 or Q3 11/12 have been impressive with major reductions in re-offending levels and offence seriousness.

- Local Adult Re-offending (NI 18) – Work to address the re-offending of the Probation caseloads of Warrington and Halton has intensified in 2011 through a range of programmes and interventions which target domestic abuse, alcohol and drug related offending, sex offending, drink-driving. These evidence-based programmes address the problem areas, attitudes and behaviours of the offenders and have proven successful outcomes. Re-offending rates for both Halton and Warrington local adult re-offenders (NI18) have been driven down below the predicted rates consistently since April 2011.
Some of our key successes during the first year of the 2011-13 plan have been:

- Purchase and deployment of Door Memo Cams for vulnerable residents
- Joint investment with Fire Service for Wheelie Bin Security schemes.
- Development of Annual Bonfire Strategy
- Development of Multi Agency Problem Solving training courses for Partnership staff.
- Development of multi agency events in Victoria Park in our South Neighbourhood area.
- Development Ticket Incentive Scheme with **Warrington Wolves**
- Penketh Youth Club refurbishment
- Partnership Construction Projects with **Warrington Collegiate Students**.
- Development of Multi Agency Risk Assessment Conference (MARAC)
- Creation of Multi Agency Risk Assessment Conference (MARAC) administrative support post.
- Additional training for licensing officers
- Training for licensed premise security staff
- Creation and development of Criminal Damage Reduction Scheme between Cheshire Police and Golden Gates Housing.
- Photo Sharing Agreement with **Warrington Retailers**

Intelligence support for Police Operations within the T Centre Neighbourhood Policing Unit

9 Information Sharing Agreements developed.

120 Front Line Staff received awareness training in ‘Managing of Police Information (MoPI)’

- Joint investment between Youth Offending Service and Children’s Services, to develop the Intensive Intervention scheme for youth ASB.
- The concept of introducing partner agency analysts/researchers to Police Intelligence Unit.
- Development of Parent Alert Letter system for Police Stops for Youths/Alcohol
- Development of the team as Crime Prevention Advisors (NPIA Trained) leading to:
  - First Police analyst in the region to become a qualified Crime Reduction Advisor (CRA)
  - Crime Reduction Awareness Training Programme for Local Authority Planning Department.
  - Crime Reduction Awareness Training Programme for Local Authority Building Control Department.
- Production of several high profile crime reduction reports e.g. Bank Park leading to removal of Bowling Green and other discreet locations.
- **Warrington Drug and Alcohol Team (DAAT) created a post for an Alcohol Strategic Lead.**
- **Successful Closure Order on problem premise**
- **Action Plans for Licensed Premises.**
- **Under Age Sales Operations**

**Cross cutting themes**
Community safety is an area of work which has an impact on a broad range of organisations, services and policy areas. The Home Office has dealt with the issue of ‘influencing factors’ in their plans by referring to cross cutting themes. This Plan uses cross cutting themes in the same way, to pull the priorities together. The cross-cutting themes continue to be:

- Alcohol misuse
- Drug misuse
- Closing the Gap

For the alcohol and drug misuse themes there are national strategies that recognise the importance of delivering key strands through Community Safety Partnerships and reinforce the need for the Community Safety Partnership and Drug and Alcohol Action Team to work closely together.
The third theme particularly refers to the need to protect vulnerable communities and individuals whilst ensuring that those at risk of offending are offered appropriate support and; positive intervention is intelligence led and partners are appropriately informed. Our 2011-13 partnership plan emphasised the need to develop our Integrated Offender Management programme (Known as ‘Navigate’ in Warrington) to include not only prolific and persistent offenders but also those young people perpetrating low level crime and ASB and at risk of more serious offending in the future. We are pleased to say that this programme is now established and working successfully, with the police and probation officers co-located to ensure a seamless approach. Initial results are suggesting crime reduction of between 40% and 70% although these figures have yet to be validated.

Work is also ongoing with our Partnerships and Performance Team to develop systems to identify and support those more vulnerable members of our community. We have been developing mechanisms to identify those within our older population who are at risk of being victims of, or in fear of, crime. We are also looking to work more closely with Adult Safeguarding to ensure that all front line staff coming into contact with vulnerable residents receive basic training in crime prevention and can also access ‘up to date’ information on crime trends in particular locations.

The partnership will again see significant change in 2012 not least the need to adapt to working with less resources which is a challenge faced by all partners but the changes will promote a greater shift toward utilising intelligence and information to inform what we do. This will build on the good start that has already been made in our neighbourhoods where there is not only a lot of evidence of successful partnership working, but of growing confidence from our communities that we are working in the right direction.
Partner Data: Halton Overview

Major successes in the last financial year 2009/10 to this year 2010/11 we saw a reduction of 15% (1,483 fewer victims of ASB). Youth ASB is down by 34% (1,361 less victims / calls for service).

Halton CST workstreams and activities include:-

1. Reducing Anti-Social Behaviour
2. Reducing Alcohol Harm and Disorder / Assault with Injury.
3. Reducing the Re-Offending Rate of Repeat Offenders – See pages 18 and 19.
5. Safeguarding Young people (Safer Schools Partnership)
6. Reducing vulnerability of being a victim of hate crime and domestic abuse (Includes GTLO)

ASB CST Aims include:-

- Increase the number of people who feel that positive action will follow a report of anti-social behaviour.
- Reduce the level of fear and insecurity by working with local communities and partner agencies to impact on disorder, nuisance, A.S.B. and crime in public places.
- Increase the number of people who feel informed about what is being done to tackle anti-social behaviour in their local area.
- Take appropriate action against the perpetrators of anti-social behaviour.
- Support witnesses and victims of anti-social behaviour.

Some of the CST achievements over the last 12 months have been:

- 63 ASB victims receiving support - 10 service users received intensive support
- 4 Victims re-housed incl one family moving out of Halton working in partnership with Thames Valley Police
- Approx 70 Acceptable Behaviour Contracts signed - 3 Notices of Demotion issued – 3 Notice of Intention to Seek Possession of a secure tenancy issued – 3 Anti Social Behaviour Injunctions (ASBIs) – 7 ASBO’s (4 further applications to follow)
- Over 20 Alleygate Applications (3 approved / 1 generated through Victim Support)
- 3 RESPECT weeks of action (School Summer holidays / Mischief night / Xmas)
- 10 Engagement Events (Victoria Park, Pheonix Park, Halton Brook, 3 Town centres, Community Centres, Magistrates etc)
- 4 ASB CCTV mobile camera deployments (Since Oct 2011).
- Purchased a new Deployment camera (2 in total)
- 14 Problem Location Profiles discussed at T&C.
- Over 350 ASB Partnership Tasking Vehicle visits (Perpetrator and victims)

Alcohol Harm Reduction - Licensing Enforcement

Aims include:

- To tackle local problems impacting the community / NTE through partnership working.
- To improve multi agency working / communication and effectiveness regarding alcohol enforcement.

Operation StaySafe (Partnership Operation – FIP/Police/YOT/CST)
Operation Stay Safe is a national initiative to address issues of vulnerable young people out on our streets late at night, in an attempt to reduce anti-social behaviour and to protect young people from becoming victims of crime or entering the judicial system. The operation looks to reunite young people under the age of 18yrs at a place of safety with their appropriate carer or guardian. Over a 12months period 52 young persons were identified as being vulnerable and were taken to the place of safety and 272 vessels, including cans and bottles were seized from young persons.

**Operations Ford & Clio (Police Night Time Economy checks)**

Operation Ford & Clio are funded by the Community Safety Team and tackle alcohol related disorder in the town centre areas of Halton. The team comprises of licensing enforcement and Operational Police officers who are led by the operational group to tackle problematic and hot spot areas by providing a uniformed Police presence throughout the identified times and days in order to ensure that the residents of Halton are safe and offences including alcohol related disorder and violence are kept to a minimum.

**Multi Agency Licensing Operations (Licensing conditions and breaches)**

Premises enforcement consists of a three tiered process as follows:

<table>
<thead>
<tr>
<th>Stage 1 – Investigate and issue warning</th>
<th>Stage 2 – Monitoring and enforcement of action plan (3 months)</th>
<th>Stage 3 – Collation of evidence and presentation of information to Licensing Officer for premises review</th>
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<tr>
<td>• CCTV fit for purpose checks (CCTV minimum standards)</td>
<td>• Over a 12month period 359 Alcohol related Stops (Young People) &amp; Section 27 “Direction to Leave” were issued.</td>
<td>• Under age alcohol sales prevention; Advisory and Compliance visiting, Proxy and Test purchasing operations. Over 170 advisory and compliance visits have been made since April 2011. These visits are built upon in the Responsible Retailing scheme.</td>
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**Responsible Retailers Scheme (standards based - off-license underage sales training)**

The Responsible Retailer scheme is an educational input delivering good practice procedures available to all off and on licensed premises. The Scheme ensures that staff involved in the sale of alcohol are fully aware of the legislation and their responsibilities under law to ensure that every step is taken to avoid sale to customers under age. Over 70 premises have received the input, including an initial target list of 27 premises identified as being at high risk of under-age sales.

**Secured By Design** (National Police - Design in Security minimum standards accreditation scheme). Halton has the first ever licensed premises, the “Evenwood Public House in Sandymoor”.

**Crime Reduction (Acquisitive Crime) and Engagement**

Aims:- Partners must continue to work together to prevent and combat incidents of Burglary, Vehicle Crime, Personal and Business Robbery. We have already seen an increase in business robberies, shoplifting, petrol drive-offs and metal theft (substation copper, lead flashing and catalytic convertors). Activities include:-

1. Daily monitoring of doorstep crime and rogue traders (fraud by false representation). Liaison with Public Protection Team (Trading Standards)
2. Burglary victim visits (distraction, forced, aggravated) - Safer Homes visits
3. Joint visits with Environmental health (business robberies)
4. Homewatch co-ordination.
6. Liaison with Business communities (BIDS e.g Astmoor)

**Burglary Days of Action (Smartwater Campaign)**

Below are some of the evaluation data that we have received over a 12month period :-

- Over 3300 homes were visited and educational awareness leaflets were provided.
• All victims of burglary over a 12 month period were visited.
• 1024 Smartwater systems were registered, therefore 1024 homes plus assets/property protected e.g TV’s, games systems, computers (laptops), DVD/Blue Ray players, Tools, Jewellery, Mobile Phones etc.
• 68% reduction in crime across the 6 areas

3 RESPECT Halton (Engagement) Programmes
The Respect programme has focused on seasonal ASB periods including 1) term time school holidays, 2) Halloween and Bonfire week and the 3) lead up to Christmas. The programme includes acquisitive crime reduction campaigns e.g bike marking, purse dipping, car crime and Smartwater campaigns including media campaigns as well as young persons diversionary projects e.g Widnes Vikings, CRMZ.

Spreading the Safer Message
Spreading the Safer Message was the only successful bid across Cheshire, Halton and Warrington (Cheshire Policing Area) to achieve funding from the Home Office Safer Homes Funding scheme. Over 430 homes in Halton area benefited from the project, the project included:- Home Office training (CRB checks) to 22 volunteers, Professional home security training and surveys to 400+ homes

Safer Schools Partnership (School Liaison officer)
Aim: Reduce victimisation, criminality and anti-social behaviour within the school and community

The purpose of the School Liaison post is to create uniformity across school based activity and to provide a link between the school and police activity. The core business is to educate and address threat, risk and harm which forms part of the three tiered approach of its implementation. The value is in the proportionate dealing of school related incidents. The Safer schools partnership also delivers regular truancy sweeps and monitors Acceptable Attendance Agreements.

Reducing vulnerability of being a victim of hate crime and domestic abuse.
Aim: To create an environment across the district where the rights and responsibilities of residential communities and those of Gypsies & Travellers are recognised and respected.

In Halton this year there have been a total of 7 unlawful encampments, the total duration of all of them lasting less than a week. On each occasion they were either evicted by using Police Sec 62 powers or the Travellers left of their own accord before any intervention by the authorities or private land owners. Due to the extent of Police Sec 62 powers there was a minimal impact on Police resources.
Warrington & Halton Partner Data: Public Protection Services
Including: Reducing Alcohol supply & Harm, Illicit tobacco and underage sales, Door step crime, Noise, Environmental Crime, Licensing of alcohol, entertainment and gambling, Counterfeit products and loan sharking.

No contribution Supplied.

Halton Partner Data: Primary Care Trust
Refer to Halton Health & Wellbeing JSNA – Contact Sharon McAteer

Warrington Partner Data: Primary Care Trust
Refer to Warrington Health & Wellbeing JSNA – Contact Tracy Flute

Halton Partner Data: Drug & Alcohol Action Team (DAAT)
Refer to Halton Health & Wellbeing JSNA – Contact Sharon McAteer

Warrington Partner Data: Road Safety
No contribution Supplied.

Warrington Partner Data: Domestic Violence / Abuse
Refer to Warrington Health & Wellbeing JSNA – Contact Tracy Flute

Warrington Partner Data: Drug & Alcohol Action Team (DAAT)
Refer to Warrington Health & Wellbeing JSNA – Contact Tracy Flute