

# Equality Impact Assessment Form

## PART 1 – Description

**Directorate:** Environment and Transport

**Department:** Transport for Warrington

**Assessment Lead Officer:** Adam Graham

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**Name of the Service/Policy/Service Change:** Fourth Local Transport Plan (LTP4)

**Date of Assessment:-** December 2019

### Background Information and Context:

Transport is an essential part of our lives as it connects us with jobs, education, healthcare, shopping and leisure. It is a key component of the economy as it links businesses with their workers, customers and clients, whilst providing for the delivery of goods. Transport shapes our neighbourhoods and influences our lifestyles. Our choice of transport impacts on us as individuals and on our wider environment.

The Local Transport Plan helps us to address current and future local transport issues by providing a framework for decisions on future investment, it:

1. sets objectives for transport to support our wider goals and ambitions
2. establishes policies to help us achieve these objectives
3. contains plans for implementing these policies

### 2. Details of the Service/Policy/Service Change?

As a transport authority, Warrington Borough Council has a statutory duty under the Transport Act 2000, as amended by the Local Transport Act 2008, to produce a Local Transport Plan (LTP) and to keep the plan under review. LTP4 will replace the third Local Transport Plan that was adopted in April 2011. National, Regional, and Local policies and priorities have changed significantly in the time since LTP3 was adopted. To ensure that the LTP remains a relevant useful document it is vital that the objectives and policies that we have adopted are reflective of the wider policy environment.

The Local Transport Plan is not assessed by or reported on to Central Government. We are accountable to our local community for its quality and delivery. It is therefore vital that this plan reflects the aspirations and priorities of the residents and businesses of Warrington.

### 3 Links to General Equality Duty

The commissioning of this service will help the council have due regard to the general equality duty by providing equal opportunities for all residents and communities to access a wide range of travel opportunities to enable them to travel easily and safely around the borough. In addition the Local Transport Plan aims to eliminate unlawful discrimination by providing accessible travel options.

## PART 2 - Equality Impact Assessment

Equality Group or Protected Characteristic	People Profile	Consultation Statistics & comments. Identify gaps in feedback, have all relevant equality and geographical groups responded?	Type of Impact Positive, negative or no impact.	Action/s Required. To include additional consultation activities if gaps have been identified.
<b>Age</b> (children, young people, working age and older people)	<p>Warrington's population and projected population trends based on Office for National Statistics Mid-Year 2017 estimates:-</p> <ul style="list-style-type: none"> <li>The resident population estimate was 209,700.</li> <li>The 0-15 population is 39,800 (19% of the total); 16-64 population is 131,600 (63% of the total), 65 and over population is 38,300 (18% of the total).</li> <li>Whilst Warrington's 0-15 population is projected to grow at a slower rate than England and Wales (3.0% compared to 4.9%), Warrington's 65 and over population is projected to grow at a higher rate (20.7% compared to 19.4%). Warrington's working age population (aged 16 to 64) is estimated to increase by 0.5. The population of children aged 0-15 in Warrington is estimated at 39,800 (19% of Warrington's population).</li> </ul> <p>The median age is 41, and the largest age group, by 5-year band, is the 50-54 age group (16,600) accounting for 7.9% of the total Warrington population.</p>	<p><b>Children &amp; Young People</b> Only five consultation responses were received from people identifying their ages as 'Below 16' (4 responses) and '16-24' (1 response).</p> <p>All five of these respondents submitted comments outlining that they do not support the LTP as it is not a detailed delivery plan for the infrastructure that is required to support growth proposed in the Local Plan. This was common amongst all age groups and is considered in more detail in the consultation report.</p>	<p><b>Children &amp; Young People</b> LTP 4 is intended to have positive impact on children and young people today but, more significantly, children and young people in the future. The vision includes proposals to transform transport across Warrington over the next twenty years. This will encourage the use of new and healthier ways of travelling. The vision will reduce the emissions from vehicles and the harmful affect that these can have on the health of young children.</p> <p>In the shorter term, the Plan sets out our policies on improving walking and cycling in the borough, and encouraging healthier ways of traveling to school. These policies will encourage healthier lifestyles amongst children and young people.</p>	<p><b>Children &amp; Young People</b> Whilst the response rate from young people is low, it is not proposed that any further consultation with them is required on this strategy document.</p> <p>Future consultation on more detailed proposals from the Vision, and on specific schemes, should consider views from people of all ages.</p>
		<p><b>Working age adults</b> 132 responses to the consultation were received from people stating their age as being between 25 and 64.</p> <p>Amongst this age group there is a low level of support for the overall vision. This is reflective of the general view and is considered in more detail in the Consultation Report.</p> <p>There is a stronger level of support amongst working age adults for more</p>	<p><b>Working age adults</b> The LTP4 is intended to have a positive impact on working age adults. As part of its overall vision to transform transport in Warrington, LTP4 sets a target to change the way that Warrington residents travel to work. This target will only be met through a package of transformative measures that will provide people with more choice for their journey to work, and all other journeys.</p>	<p><b>Working age adults</b> There is an expectation set out in LTP4 that behaviour change is key to successfully delivering our vision. This will not always be popular at the outset.</p> <p>We will consult with, and consider the needs of, people of all</p>

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		<p>specific aspects of the vision, notably Walking and Cycling, and Local Public Transport improvements.</p>	<p>This will address the current challenges relating to congestion and air quality; and support a more pleasant, less car-dominated local environment that can be enjoyed by people of all ages.</p>	<p>ages as work is done to develop the ideas proposed in LTP4.</p>
		<p><b>Older People</b> 20 consultation responses were completed by people stating that they were aged 65 or over.</p> <p>Amongst this age group there is a low level of support for the overall vision, reflecting the general findings of the consultation.</p> <p>There is a strong level of support amongst older people for the Plan's objectives.</p> <p>There is a strong level of support for improvements to walking and cycling amongst this age group and the majority are supportive of bus infrastructure improvements and proposals to investigate a mass transit network.</p>	<p><b>Older People</b> The proposals set out in LTP are intended to have a positive impact on people of all ages who use the transport systems in Warrington. This includes today's older people but also, because many of the outlined proposals are long term, those residents and visitors who will be in this age category in the future.</p> <p>The vision includes proposals to transform transport across Warrington over the next twenty years. This will encourage the use of new and healthier ways of travelling. The vision will reduce the emissions from vehicles and the harmful affect that these can have on the health of older people.</p> <p>As Warrington's older population is projected to grow at a higher rate than the England and Wales average, ensuring that our transport network is accessible for older people will be increasingly important. LTP 4 includes a policy that We will ensure that all new public transport infrastructure complies with</p>	<p><b>Older People</b> Future consultation on more detailed proposals from the Vision, and on specific schemes, should consider views from people of all ages.</p>

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			<p>Equalities legislation, and seek to upgrade existing infrastructure where necessary.</p> <p>Prevention of trips and falls amongst pedestrians also becomes increasingly important with an ageing population. The Asset Management section of LTP4 sets out our policies for maintaining all of our transport assets</p>	
<p><b>Disability</b> (physical or sensory impairments, and mental health)</p> <p><b>Learning Disability and Autism</b></p>	<p><b>Adults</b>  In 2017-18 the council provided long term support for 1351 (38.5%) men and 2159 (61.5%) women making a total of 3510. 67.1% (2354) were aged 65+ and 32.9% (1156) were aged 18-64. Long term support provided comprised of;</p> <ul style="list-style-type: none"> <li>• Physical Support 2025 (57.7%)</li> <li>• Learning Disability 509 (14.5%)</li> <li>• Mental Health 615 (17.5%)</li> <li>• Sensory Support 53 (1.5%)</li> <li>• Memory &amp; Cognition 222 (6.3%)</li> <li>• Other 86 (2.5%)</li> </ul> <p><u>Personal Independence Payments</u> - In April 2018 11,613 people comprising of 5,508 men and 6,105 women were registered to receive personal independence payments.</p> <p><u>Carers</u> – For the period 1/4/17 to 31/3/18 the total number of carers</p>	<p>During the consultation period 13 responses were received from people who stated that they have a disability. These included</p> <ul style="list-style-type: none"> <li>• 8 with a physical impairment,</li> <li>• 4 with a sensory impairment</li> <li>• 2 with a long standing illness</li> <li>• 2 with a mental health condition</li> </ul> <p>No responses were received from people identifying as being on the Autistic Spectrum, or having a learning disability/difficulty.</p> <p>As part of the consultation process, a presentation was given at the Staying Connected meeting that is hosted by the Disability Partnership. This provided a particularly useful insight into the unique problems that people with a disability have in travelling around Warrington and the wider area.</p> <p>There is a stronger level of support for the LTP4 vision amongst disabled respondents than amongst the wider population.</p>	<p>The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington. Making Warrington a more disabled friendly place is one of the objectives of the Plan.</p> <p>The vision of the plan is to provide people with more choice about how they travel around Warrington. It is, however, important, that the needs of disabled people for whom these choices may be more limited are considered in the future.</p> <p>A report released by Scope revealed that 47% of Disabled people have suffered some form of discrimination or abuse whilst using public transport. LTP4 contains a Passenger Transport Policy that we will seek to ensure that that the environment at public transport stops is designed to minimise opportunities for anti-social behaviour and increase passengers' sense of security. The Safer Travel chapter of LTP4 outlines</p>	<p>The LTP Vision statement has been amended to include the word 'accessible' as a response to a consultation comment regarding the importance of access for all.</p> <p>It is important that we continue to engage with disabled people, particularly through the Disability Partnership, to ensure that the unique challenges that people can face is considered in future projects.</p> <p>There was a low level of support for Workplace Parking Levy amongst disabled respondents.</p>

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	<p>receiving direct payment was 3313. 821 carers received respite or another form of carer support</p> <p><b>Children and Young People</b> As of January 2018, there were 3,901 pupils with special educational needs and/or disabilities– 12% of the school population.</p> <p>8.3% (2,698) of pupils received SEN Support in school.</p> <p>There are 1,562 children and young people (0-25 years) with an Education and Health Care Plan. The most commonly primary needs recorded on the plans were; moderate learning difficulty (378 pupils, 24%) and Autistic Spectrum Disorder (356 pupils, 23%).</p> <p>As at March 2018 there were 284 young carers registered for the contracted carer support service, WIRED</p>		<p>our commitment to increasing security for all road users. This aims to create an environment in which all people travelling in Warrington feel safe doing so.</p>	<p>Any future work on Workplace Parking Levy must consider the needs of disabled people who rely on a car to access employment</p>
<p><b>Gender Reassignment</b> (person proposing to undergo, is undergoing or has undergone</p>	<p>Local information on the number of transgender people living in Warrington is not available. There are no official statistics nationally or regionally regarding transgender populations. In 2018 the Government Equalities Office estimated that there were approximately 200,000 to 500,000 transgender people in the UK. Government statistics show that</p>	<p>No respondents to the consultation identified as having a gender identity that was not the same as they were assigned at birth.</p>	<p>The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington.</p> <p>LTP4 contains a Passenger Transport Policy that we will seek to ensure that that the environment at public transport stops is designed to minimise opportunities for anti-social behaviour and increase passengers'</p>	<p>All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.</p> <p>Therefore no further engagement specific to any individuals or groups that identify as</p>

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reassigning their sex)	4,910 transgender people have been issued with a gender recognition certificate.		sense of security. The Safer Travel chapter of LTP outlines our commitment to increasing security for all road users. This aims to create an environment in which all people travelling in Warrington feel safe doing so.	having a different gender to that assigned at birth is considered necessary
<b>Marriage and Civil Partnership</b>	<p>The latest local information is contained within the 2011 Census. 31.4% of the population were single, 49.7% were married, 0.1% in same sex civil partnership, 2.4% were separated, 9.4% were divorced and 7.0% were widowed.</p> <p>In 2017-18 the Council's registrar's team conducted 468 civil marriages in the register office or approved civil venues, of those 455 were marriages of opposite sex couples and 13 same sex couples. There were a small number of civil partnerships and a small number of civil partnerships were converted into marriages</p>	<p>Of all of the respondents that completed the consultation questionnaire question on relationship status:</p> <ul style="list-style-type: none"> <li>• 69 % were married</li> <li>• 8% were single</li> <li>• 9% were co-habiting</li> <li>• 3% were divorced</li> <li>• 2% were widowed</li> </ul> <p>No respondents described themselves as being separated, in a same sex marriage, or in a same sex civil partnership.</p>	The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington, regardless of their relationship status.	<p>All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.</p> <p>Therefore no further engagement specific to any group or individual based on their relationship status is considered necessary.</p>
<b>Pregnancy and maternity</b> (the rights of a woman and her maternity leave)	According to the Office for National Statistics in 2017 the birth rate in Warrington was 10.2% which is slightly below the North West at 11.5% and England and Wales at 11.6%. The figure for Live births to non-UK born mothers in Warrington in 2017 counts for 15.4% of births, while the UK figure stands at 27.	<p>Only two consultation responses were received from people who described themselves as being pregnant or having been in the last year.</p> <p>From this small sample size it is difficult to identify any trends in responses that relate to pregnancy</p>	The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington	<p>All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.</p> <p>Therefore no further engagement specific to any group or individual based on recent pregnancy is considered necessary</p>

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<p><b>Race</b> (include nationality, ethnicity inc. Gypsy and Travellers)</p>	<p>Adults - Current detailed local information on race and ethnicity is not available (the last Census was published in 2011). A summary of Warrington's migration trends in 2017 follows:-</p> <ul style="list-style-type: none"> <li>Warrington's long-term international net migration<sup>1</sup> is - 0.3 per 1,000 residents compared to 3.5 in the UK as a whole.</li> <li>In 2017 the rate for the number of Non-UK born residents per 1,000 local people in Warrington was 62.8 just below the North West rate at 65.7 and below the UK rate at 101.5 per 1,000 local people.</li> <li>New migrant GP registrations in Warrington is 6.9 people per 1,000 residents compared to 11 people in the UK as a whole.</li> <li>National Insurance numbers registrations to non-UK nationals equates to 11.6 people in Warrington per 1,000 residents compared to the UK figure of 16 people per 1,000 residents.</li> </ul>	<p>Of the 150 respondents that answered the question on ethnic origin, 91.33% of respondents identified as 'WHITE - English / Welsh / Scottish / Northern Irish / British.</p>	<p>The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington, regardless of race or ethnic origin.</p> <p>Nationally, the number of race hate crimes recorded by British Transport Police increased from 1,453 to 2,566 between 2013 and 2017<sup>2</sup>. The Safer Travel chapter of LTP outlines our commitment to increasing security for all road users. This aims to create an environment in which all people travelling in Warrington feel safe doing so.</p>	<p>All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.</p> <p>Therefore no further engagement specific to any group or individual based on their race or ethnic origin is considered necessary.</p> <p>Bewsey and Whitecross is Warrington's most ethnically diverse ward. Engagement from the Central Area Masterplan identified "improved accessibility" as the priority for transport amongst residents of this ward.</p>

<sup>1</sup> Net migration is the balance between immigration (those entering the UK for a year or more) and emigration (those leaving the UK for a year or more).

<sup>2</sup> <https://www.independent.co.uk/news/uk/crime/hate-crimes-public-transport-homophobic-religion-racist-uk-attacks-tube-train-bus-a8291761.html>

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	<ul style="list-style-type: none"> <li>The 2018 Traveller caravan count showed that there were 40 caravans in Warrington</li> </ul> <p><u>Children and Young People</u> According to the January 2018 School Census, 8% of the school population do not have English as their first language. The ward with the highest proportion of BME pupils is Bewsey and Whitecross at 26.8%, a quarter of all pupils do not have English as their first language. Other wards with relatively high proportions include Fairfield and Howley, Orford and Latchford East.</p> <p>In Warrington, Polish Urdu and Chinese are the main languages spoken as a first language other than English, Latvian, Kurdish Hungarian and Romanian also featured with 80 or more pupils having these as a first language other than English</p>			
<b>Religious / Faith Groups</b> (specify group)	At the time of the 2011 Census there was a larger proportion of Christians living in Warrington than in the North West and England and Wales. People with no religion account for the next highest group locally, regionally and nationally. In 2011 1% (2,100 residents) of the population were Muslim, 0.6% (1,100 residents) of the population were Hindu	144 respondents answered the question on their religion or belief. Of these, 57 declared no religion or belief, 69 were Christian, and 18 preferred not to say.	The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington, regardless of their religion or faith.	All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.  Therefore no further engagement specific to any group or individual based on their religion or faith is considered necessary

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<p><b>Sex</b> (men, women and gender non-conforming )</p>	<p>49.6% (104,100) of the population are men. 50.4% (105,600) of the population are women. The male population is larger than the female up to the age band of 20 – 24 (29.9% of males compared to 27.4% of females). The female population is larger in the older age bands. In the age band 65 – 69 there are more females than males (19.8% compared to 16.7% respectively).</p>	<p>Of the respondents that answered the equalities questions, an even split was recorded between responses from males (47.47%) and females (48.73%).</p> <p>Notable issues raised through the consultation comments regarding gender related to the aspiration to reduce the number of trips made by car. These included:</p> <ul style="list-style-type: none"> <li>• a sense that females would feel more vulnerable walking, cycling, or using public transport, particularly at night</li> <li>• the impact that discouraging car use can have on mothers doing the school run and then travelling to work.</li> </ul> <p>There is less support for the LTP vision and proposals amongst females than there is amongst males, as shown below:</p> <table border="1" data-bbox="831 1062 1290 1441"> <thead> <tr> <th>Question</th> <th>Female</th> <th>Male</th> </tr> </thead> <tbody> <tr> <td>Vision (% agree or strongly agree)</td> <td>25%</td> <td>40%</td> </tr> <tr> <td>WPL (% support)</td> <td>22%</td> <td>39%</td> </tr> <tr> <td>Walking and Cycling Vision (% agree or strongly agree)</td> <td>70%</td> <td>77%</td> </tr> <tr> <td>Mass Transit (support)</td> <td>37%</td> <td>62%</td> </tr> </tbody> </table>	Question	Female	Male	Vision (% agree or strongly agree)	25%	40%	WPL (% support)	22%	39%	Walking and Cycling Vision (% agree or strongly agree)	70%	77%	Mass Transit (support)	37%	62%	<p>The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington, regardless of gender.</p> <p>The Safer Travel chapter of LTP outlines our commitment to increasing security for all road users. This aims to create an environment in which all people travelling in Warrington feel safe doing so.</p>	<p>Consultation feedback suggests that the way that people use our transport network can vary according to gender, with the suggestion that mothers in particular undertake more linked trips (e.g. home to school to work). As a result of this it is felt that behaviour change and reducing car use could have a detrimental effect on women.</p> <p>Future work, particularly on the Workplace Parking Levy, should consider this impact further.</p> <p>This issue is addressed in the LTP Smarter Travel Choices chapter, where we set out our commitment to develop programmes to support all sections of the community to become more physically active by using active travel and public transport.</p>
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Sexual Orientation	<p>Local population data is not available for sexual orientation. The Office for National Statistics estimates for sexual orientation in the UK in 2017 are as follows:-</p> <ul style="list-style-type: none"> <li>The proportion of the UK population aged 16 years and over identifying as heterosexual or straight has decreased from 94.4% in 2012 to 93.2% in 2017.</li> <li>Over the last five years, the proportion of the UK population identifying as lesbian, gay or bisexual (LGB) has increased from 1.5% in 2012 to 2.0% in 2017.</li> <li>In 2017, there were an estimated 1.1 million people aged 16 years and over identifying as LGB out of a UK population aged 16 years and over of 52.8 million.</li> <li>Males (2.3%) were more likely to identify as LGB than females (1.8%) in 2017.</li> <li>People aged 16 to 24 years were most likely to identify as LGB in 2017 (4.2%), a higher proportion than for other older age groups.</li> </ul>	<p>Of the 124 consultation respondents who opted to identify their sexuality, 120 identified as 'Heterosexual/straight', one as 'Lesbian/Gay woman', and three as 'Gay man'</p>	<p>The proposals set out in LTP4 are intended to have a positive impact on all people who travel around Warrington, regardless of sexual orientation.</p> <p>Nationally, the number of gay, lesbian or bisexual people attached on the road and rail network trebled from 139 in 2013 to 416 in 2017<sup>3</sup>. Commons Library<sup>4</sup> documents reveal that the Cheshire Police force area was in the top 10 areas for offence rates of hate crime incidents targeting people because of their sexual orientation in 2017/18. The Safer Travel chapter of LTP outlines our commitment to increasing security for all road users. This aims to create an environment in which all people travelling in Warrington feel safe doing so.</p>	<p>All households in the borough were sent a letter inviting them to comment on LTP4 as part of the consultation process.</p> <p>Therefore no further engagement specific to any group or individual based on their sexual orientation is considered necessary</p>

<sup>3</sup> <https://www.independent.co.uk/news/uk/crime/hate-crimes-public-transport-homophobic-religion-racist-uk-attacks-tube-train-bus-a8291761.html>

<sup>4</sup> <https://commonslibrary.parliament.uk/home-affairs/crime/hate-crimes-what-do-the-stats-show/>

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	69.4% of people who identified themselves as LGB had a marital status of single (never married or in a civil partnership).			

### **SECTION 3: Monitoring and Review**

Who will be responsible for monitoring and reviewing the **service, policy, service change (please delete as appropriate)?**

Responsible Officer:.....Adam Graham.....

Job Title: ...Principal Transport Planner.....

Directorate:...Environment and Transport.....

Department:...Transport Planning and Development Control

Telephone Number: x2205.....

Email: ...adam.graham@warrington.gov.uk.....

Date to be reviewed: ...Annually.....

#### **Authorisation**

Service Manager Signature: .....

Date: .....

Assistant Directors Signature: .....

Date: .....